

NORTH SALT LAKE CITY
CITY COUNCIL MEETING-WORK SESSION
MARCH 1, 2016

FINAL

Mayor Arave called the meeting to order at 6:11 p.m.

PRESENT: Mayor Len Arave
Council Member Brian Horrocks
Council Member Matt Jensen
Council Member Stan Porter
Council Member Ryan Mumford
Council Member James Hood

STAFF PRESENT: Barry Edwards, City Manager; Ken Leetham, Assistant City Manager and Community and Economic Development Director; Paul Ottoson, City Engineer; David Frandsen, Public Works Director; Jon Rueckert, Assistant Public Works Director; Chief Craig Black, Police Chief; David Church, City Attorney; Brent Moyes, Golf Course Director; Linda Horrocks, Deputy Recorder; Andrea Bradford, Minutes Secretary.

OTHERS PRESENT: None.

1. DEPARTMENT REPORT-POLICE

Chief Black reported on the statistics for 2015 compared to the prior year and said that 2015 was the first full year with the new Spillman Records Management System. Part 1 crimes, which are basic crimes compared across the country, include arson, aggravated assault, burglary, homicide, larceny/theft, motor vehicle theft, rape and robbery. Part 1 crimes were down in every category from last year. Burglary, which includes vehicle burglaries, is down 33% from last year with 24 burglaries in 2014 and 16 in 2015. There has also been a substantial decrease in motor vehicle theft, with 52 car thefts in 2014 and 29 in 2015.

Part 2 crimes which are nationally standardized but not reported to the FBI include: disorderly conduct, drug offenses, drunkenness, DUI, simple assault and weapons offenses. There have been substantial decreases in most of these categories as well except DUI cases which means that police officers are more aggressive in finding and arresting those who are driving under the influence. There were four DUI cases in 2014 and six in 2015.

Simple assaults including domestic related assaults went from three in 2014 to five in 2015. These cases are discussed in staff meetings to ensure that the officers do everything they can for the victims in these incidents. When there are repeated situations a detective will make a follow-up call to the victim to see if they need further assistance. Chief Black explained that there is an assessment program done for every victim of domestic violence as nearly half of the homicides in Utah are domestic related.

Other non-index related crimes that are tracked include: alcohol related issues, business burglaries, drug violations, residential burglaries, sex related crimes and vehicle burglaries. Overall the numbers are promising as it shows a decrease in most crime issues in the City.

Chief Black showed a graphic which depicted where the majority of burglaries in the City were occurring. He said that the neighborhood watch is the most active in the Foxboro area and there is the least amount of burglaries there.

Accidents have gone up since 2014 with 38 accidents involving property damage in 2014 and 49 in 2015. The primary contributing factor for most accidents is distracted driving which includes texting on cell phones. Top intersections for accidents include southbound on Highway 89 to I-15 with two accidents, 885 Northpointe Road, 400 South Redwood Road and 300 East and 1100 North.

Chief Black reported Big West Oil asked for police assistance with traffic control during a temporary turnaround installment. Big West will pay approximately \$15,000 for the overtime, etc. for these officers. He also said that three officers were currently out due to injuries and that while the remaining officers are putting in a lot of overtime, it is temporary.

2. APPROVE CITY COUNCIL MINUTES

The City Council minutes of February 16, 2016 were reviewed and amended. **Council Member Porter moved to approve the City Council meeting minutes from February 16, 2016 as amended. Council Member Mumford seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.**

3. ACTION ITEMS

The action items list was reviewed. Completed items were removed from the list. Barry Edwards referred to the homeowners' encroachment onto the Wild Rose Trail and said the City Council needs to decide if they want to offer a landscape easement with an annual fee, install a fence, or have homeowners pay for the property they are encroaching on.

Mr. Edwards also said that in regards to the City taking over services for the unincorporated areas that the County commissioners were in legislative session and staff would have to follow up on this item.

4. COUNCIL REPORTS

Council Member Jensen asked that the large pavilion in Legacy Park and the Foxhollow pavilion needed to be reserved for the Foxboro yard sale on May 14th.

Council Member Jensen said that there are a number of land use issues currently before the legislature and suggested the City work with local representatives before these laws are passed which would supersede City ordinances. Barry Edwards asked the Council Members to let Senator Weiler know their stance on house bill HB360.

Council Member Hood reported that the Youth City Council (YCC) should finish the eggs for the City's Easter egg hunt soon. He will also be attending the next Citizen's Police Academy.

Council Member Mumford requested that City staff examine the potholes in the area of Cutler Drive. He also reported on the Planning Commission meeting and said the proposed convenience store site plan had been approved and was a better plan than what was previously proposed.

Council Member Porter reported that an emergency education event would be held March 9th. The police chief, fire department and other City staff members will be in attendance to educate the public on emergency communication and notifications via social media, HAM radio, Reverse 9-1-1, etc.

He also said residents had asked if there could be a separate pick-up of green waste to collect the tree limbs that had fallen due to the winter storms. Linda Horrocks replied that the spring bulk waste cleanup was scheduled for April 15th-17th.

Council Member Horrocks reported that there is an organization which can certify bow hunters to help with the City's deer program. Linda Horrocks said that the City had received almost 500 surveys, many which included handwritten comments, regarding the deer and that the Council could review these if they would like.

5. ADJOURN

Mayor Arave adjourned the meeting at 6:59 p.m. to begin the regular session.

NORTH SALT LAKE CITY
CITY COUNCIL MEETING-REGULAR SESSION
MARCH 1, 2016

FINAL

Mayor Arave called the meeting to order at 7:10 p.m. Pastor Alex Lucero, Abundant Life Church, offered the invocation and Carson Walker, BSA Troop 748, led those present in the Pledge of Allegiance.

PRESENT: Mayor Len Arave
Council Member Brian Horrocks
Council Member Matt Jensen
Council Member Stan Porter
Council Member Ryan Mumford
Council Member James Hood

STAFF PRESENT: Barry Edwards, City Manager; Ken Leetham, Assistant City Manager and Community and Economic Development Director; Paul Ottoson, City Engineer; David Frandsen, Public Works Director; Jon Rueckert, Assistant Public Works Director; Chief Craig Black, Police Chief; Chief Jeff Bassett, Fire Chief; David Church, City Attorney; Brent Moyes, Golf Course Director; Linda Horrocks, Deputy Recorder; Andrea Bradford, Minutes Secretary.

OTHERS PRESENT: Kolby Jensen, Kim Jensen, Kyler Jensen, Kameron Bell, Marissa Bell, Jim Allen, Alex Lucero, Lisa Baskin, Conrad Jacobson, Carolyn Jacobson, Wes Welsh, Janet Welsh, residents; Carson Walker, Chaden Barton, Caleb Hurst, Alex Jackson, Roman Groves, Justin Walker, Adam Gustles, BSA Troop 748; Beth Holbrook, Waste Management; Joan Worthington, visitor.

1. CITIZEN COMMENT

Wes Welsh, 1098 Adelburg Dr, commented that he received a code violation notice for a tree in his yard. He said he was the second owner of the house and while he agrees the tree should be removed, he was concerned that it took so long for the City to find this code violation and asked that the City focus on improving processes.

2. PRESENTATION TO KIM JENSEN, OUTGOING PLANNING COMMISSIONER

Mayor Arave said that he appreciates citizens who are willing to donate their time and energy to serving the City and thanked Kim Jensen for her efforts. Mayor Arave then presented Kim with a plaque.

Council Member Mumford commented that he served on the Planning Commission with Kim Jensen and said he appreciated her comments, perspective and willingness to speak up.

Kim Jensen said that she appreciated serving and the opportunity to learn during her time on the Planning Commission. She commented that she is proud of the City and plans to continue serving through the Uniting Neighbors and other programs.

3. INTRODUCTION OF DAVID FRANDBSEN, PUBLIC WORKS DIRECTOR

Barry Edwards introduced David Frandsen as the new Public Works Director for the City. Mr. Frandsen comes from Murray City's Public Works Department where he had 23 years of experience. He has a Master of Public Administration degree from the University of Utah and is knowledgeable and pleasant to work with.

David Frandsen commented that he appreciates the opportunity and that staff has been great to work with so far.

4. CONSIDERATION OF CITY COUNCIL APPOINTMENTS TO THE PARKS TRAILS ARTS AND RECREATION COMMITTEE (NSL LIVE)

Council Member Hood commented that he would like to recommend Tayler Clough for reappointment to the Parks Trails Arts and Recreation Advisory Board.

Mayor Arave said that he would like to recommend Lori Seppi for reappointment. He commented that each Council Member has one appointment to the committee.

Council Member Jensen moved to reappoint Lori Seppi and Tayler Clough as members of the Parks, Trails, Arts and Recreation Advisory Board. Council Member Mumford seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.

5. DISCUSSION AND CONSIDERATION OF PROPOSED URBAN DEER MITIGATION PLAN

Barry Edwards reported that there have been multiple complaints over the years on the destruction of landscaping by the deer. City staff submitted a deer mitigation plan to the Division of Wildlife Resources (DWR). The DWR approved the plan with the requirement that the City hold a public hearing and send a survey to the residents. The consensus of the Urban Deer survey show mixed results including that there are too many deer within the City limits, action is needed to reduce the number of deer, and that some people feel that residents should learn to live with the deer. Other results show that residents are concerned about auto accidents or confrontations involving deer and/or damage to landscaping by the deer. Some residents are in favor of capturing, euthanizing and donating the deer meat while others would prefer that the deer are captured and relocated.

City staff is looking for guidance from the City Council on how to proceed. Capture and release is not a viable solution at this point as it is expensive and many of the deer do not survive. The deer hunt can only take place during the regular deer hunt which occurs from August to December.

Mayor Arave commented that the City can implement a plan but are unable to proceed without approval from the DWR.

Council Member Porter commented that many residents like the deer and suggested that funds could be collected to relocate some of the deer. Barry Edwards said that if the residents wanted to pay for the relocation that option could be considered. The Urban Deer Mitigation Plan currently involves the culling of 200 deer and the DWR estimates there are approximately 1,000 domesticated deer in the City.

Council Member Jensen moved to approve Resolution 2016-11R: a resolution of the governing body of the City of North Salt Lake adopting an updated Urban Deer Control Plan for the City with the minor changes recommended by staff. Council Member Mumford seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.

6. DISCUSSION OF FOXBORO TREE ISSUE

Barry Edwards reported that there is an infestation in the Lilac-Ash trees in the Foxboro park strips. The Lilac-Ash Borer infestation starts in the base of the tree and pops out of the bark

which will kill the tree. Staff proposes to spray the trees which will help save the trees, and he added that it is difficult to grow trees in the Foxboro area.

Jon Rueckert reported that the bid is for the treatment of 2,000 trees and is approximately \$6,000.00 per year. The treatment must be done within 10-20 days of the emergence of the Ash Borer insect which could begin in late March.

Barry Edwards said that as this treatment must be done within a certain amount of time and the correct insecticide must be used that it would be better for the City to perform this service versus having homeowners treat the trees.

The Council Members discussed paying the \$3,000 to treat the trees this year while City staff looks for a better plan for future treatment of the trees.

David Church commented that the park strips are City property and that if this service is performed by City staff they will need to be certified.

Jon Rueckert said that City staff sprays the trees in the parks now but that to spray the trees in Foxboro would take manpower away from other City projects.

Barry Edwards said the residents would be informed of the intent to spray the trees before the treatment is performed.

7. CONSIDERATION OF WASTE MANAGEMENT'S REQUEST TO INCREASE THEIR RATES BY 1.8% EFFECTIVE FEBRUARY 1, 2016

Barry Edwards reported that the City's contract with Waste Management provides for the consideration of a cost of living increase of 1.8%. This will not require a rate increase for residents.

Beth Holbrook, Public Sector Solutions Manager for Waste Management, said that they annually review the price index and for 2015 the index went up 1.8%.

Council Member Porter asked if the City paid a fuel surcharge. Beth Holbrook replied that the use compressed natural gas (CNG) vehicles and that there is no fuel surcharge.

Barry Edwards commented that the City would absorb the increase and that while there would be no rate increase this year there could be a possible rate increase for residents next year.

Mayor Arave asked what the current rate per container is. Beth Holbrook replied that garbage containers are \$4.29 and recycling is \$2.00 per container.

Council Member Porter moved to accept the new rate increase as explained. Council Member Horrocks seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.

8. CONSIDERATION OF RESOLUTION 2016-08R: A RESOLUTION AUTHORIZING STAFF TO SUBMIT AN APPLICATION FOR THE 2016 COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

Ken Leetham reported that the proposal for this year is similar to last year's approved resolution. The City was awarded \$35,000 in 2015 for the Community Development Block Grant (CDBG) program. The expenditure per applicant was limited to \$2,500 and would be increased to \$3,500 for 2016. There have been ten applications for the funds for 2015 with \$13,000 spent which allowed for the assistance to low-moderate income residents to make safety repairs to their homes. As there is \$22,000 in funding still available from 2015, City staff will re-advertise for applications and re-notify the public. For the 2016-2017 grant City staff would like to request \$50,000.00 from Davis County, increase the expenditure to \$3,500 per applicant and to expand the authorized geographical area.

Ken Leetham said that \$13,000 has been distributed since September 2015 and that a majority of the residents who have used the program are on a fixed income, disabled or unemployed.

Council Member Hood moved to approve Resolution 2016-08R: A resolution authorizing the City Manager or his designee, to submit applications to Davis County soliciting Community Development Block Grant (CDBG) funds for the home repair grant program for low income homeowners. Council Member Porter seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.

9. CONSIDERATION OF A PLAT AMENDMENT TO EAGLEWOOD VILLAGE SUBDIVISION, LOT 1, LOCATED AT 34 WEST EAGLEGATE DRIVE-WRIGHT DEVELOPMENT GROUP, APPLICANT

Ken Leetham reported that this item was on the City Council agenda in January of 2016. The Planning Commission had not yet taken action on the site plan. The property is located on the northeast corner of Eaglegate Drive. The proposal is to divide the 6.96 acre lot into two lots and allow the property to be sold for the purpose of constructing a convenience store and gas station. There is one minor issue relating to the need for an easement on the west side of the property for

the trail. City staff proposes adding the condition that prior to recording the plat a legal description and note establishing the easement for the trail be put in place.

Council Member Mumford commented on the suggestions and features that were discussed during the Planning Commission meeting including that the gas would be unbranded, modification of the sign, changes to the layout of the interior of the store and walk-ability of the property.

Council Member Mumford moved that the City Council approve the plat amendment of the Eaglewood Village Subdivision-2nd Amendment with the following Condition:

- 1) That prior to recording the plat be amended to include a legal description and note establishing a trail easement on the west side of the property.**

Council Member Porter seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.

10. CONSIDERATION OF RESOLUTION 2016-09R APPROVING THE INTERLOCAL AGREEMENT RELATED TO THE PROVISION OF FIRE SUPPRESSION AND EMERGENCY MEDICAL SERVICES

Chief Bassett reported that this is an Interlocal Agreement between all of the cities in the County for the new service area and outlines the financial component. It will clarify the fire stations, property and equipment are owned by the service area. This has been approved by all of the other cities except West Bountiful and North Salt Lake at this point.

Council Member Mumford moved to adopt Resolution 2016-09R: a resolution approving the Interlocal Agreement related to the provision of fire suppression and emergency medical services. Council Member Hood seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.

11. CONSIDERATION OF RESOLUTION 2016-10R ENTERING INTO AN AGREEMENT WITH WEST BOUNTIFUL FOR THE COMBINING OF MUNICIPAL COURTS

Barry Edwards reported that West Bountiful had not yet adopted this agreement for combining the municipal courts. The combination of the courts would be beneficial for both cities. This item can either be approved or taken under consideration and approved at a future meeting.

Council Member Jensen moved to approve the Interlocal Cooperation Agreement for combining justice court services for the City of North Salt Lake and West Bountiful City. Council Member Horrocks seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.

12. APPROVAL OF PURCHASE OF JOHN DEERE TRACTOR/LOADER FOR EAGLEWOOD GOLF COURSE

Brent Moyes reported that the current tractor the golf course is using is 23 years old and is used often for aeration, snow removal and other projects at the course. The State bid price is \$34,660.72 and the old tractor will go to surplus for sale.

Mayor Arave commented that the Sewer District rents equipment on a year lease and asked if staff had considered leasing a tractor. Barry Edwards replied that this is small tractor and is probably not offered for lease.

Council Member Porter moved to approve the purchase of the John Deere tractor and loader for the Eaglewood Golf Course for the amount of \$34,660.72. Council Member Horrocks seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.

13. MOTION AND CONSIDERATION OF 2017 POLICE DEPARTMENT WAGE AND SALARY RESTRUCTURE

Chief Black reported that a trend has started to develop where neighboring cities are aggressively recruiting by offering pay scales and benefits to recruit lateral officers. Four of the largest agencies in the State, employing nearly 1,200 of the State's sworn police officers, are the City's immediate neighbors. These agencies have entire divisions dedicated to recruitment and retention. They also offer year for year service credit for lateral recruits which used to be capped but is now open. These agencies have upped the pay and benefits incentives in an effort to "cherry pick" the most trained and qualified police officers from other agencies.

The City offers a great community to work in, a demonstrated track record of support and training, and provides a diverse and gratifying career path. The City's police department risks becoming a "training ground" in which the officers are trained and then recruited away by other agencies. The entry level police officers pay is slightly above the surveyed average. By year three the City is 3% below average, by year five the City is 11% below average, and by year seven the City is 20% below average. It is important that the City recruit and hire the best candidates available as an unqualified officer can cost the City money and public trust. On

average it costs about \$18,000.00 annually to recruit, equip and train a new officer. This does not include equipment that can be re-issued to other officers. The ratio of police officers per resident in North Salt Lake is currently 1.1 officers per 1,000 residents. Salt Lake City has 2.2 officers per 1,000 residents.

Council Member Mumford commented that the quality of life balance for officers in the City would be better than areas such as Salt Lake and West Valley. Chief Black replied that while he enjoys the community and agreed that other areas are more intense, when it comes to crime, those officers are represented by a union and are called out less often. He also said that the police department at the airport has had to increase their pay to retain staff as officers were leaving due to the lack of excitement.

Chief Black said that the proposed pay scale does not allow officers to advance without evaluation and that it is not based on the number of tickets or arrests issued. It is based on the quality of reports and how officers deal with the public and solve problems.

Barry Edwards said that the proposed plan will closer align with competing agencies. The City would need a multiple year period to implement this plan to avoid raising property taxes. The proposed plan will cost \$81,000.00 the first year, \$82,000.00 the second year and \$126,000.00 the third year for a \$410,000.00 increase overall. In the long run this is where the City needs to be to remain competitive and retain good officers.

Barry Edwards explained that if the City Council wanted to proceed with a truth in taxation hearing the County would be notified that the certified tax rate would change, the County would set a public hearing to occur in August and the City Council could then go with the proposed certified tax rate increase or not. If this was approved it would be set for January 1, 2017.

Council Member Mumford commented that he would like to review this during the budget retreat scheduled for the end of the month.

Barry Edwards said that when he started with the City in 2010, public employees were being let go due to the recession. Now there is a labor shortage and police agencies are forced to advertise which was unheard of in the past.

Council Member Jensen said that teachers, police officers and firefighters are underpaid. If the market demands they are paid more that is a good thing even if residents have to pay more in property taxes. He said if the City has to pay more to retain good officers then that is something that needs to be done.

Council Member Horrocks asked if this could be approved as a guideline for the budgeting process. Barry Edwards said as this would be a big part of the proposed budget that would be helpful for the budget meeting at the end of the month.

Council Member Horrocks moved that the City Council approve the proposed pay scale/wage structure as a guideline for the 2017 budgeting process for the sworn employees of the North Salt Lake Police Department. Council Member Porter seconded the motion. The motion was approved by Council Members Horrocks, Porter, Jensen, Mumford and Hood.

Mayor Arave commented that this would come back for final approval from the City Council when the actual pay scale is determined. Barry Edwards said the proposed pay scale would be built into the budget and presented at the budget meeting on March 26th.

14. MAYOR'S REPORT

Mayor Arave reported that the landfill in Layton will be closing their recycling facility as most cities have adopted curb side recycling. This facility will still offer hazardous waste services. The Mayor also said that Layton will have an IHC hospital facility in the near future.

Mayor Arave also asked the City Council to review the central corridor studies he had sent to them.

15. CITY ATTORNEY'S REPORT

David Church reported on the status of the landslide litigation. He said that there will be early mediation in June with limited discovery with all the parties involved. All the cases have been consolidated into one including the Evans, tennis club, etc. which will hopefully be resolved during mediation.

16. CITY MANAGER'S REPORT

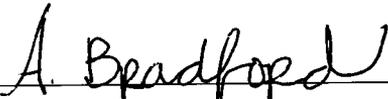
Barry Edwards reported the budget retreat would be on March 26th at 9:30 a.m. The City Council will also meet March 29th instead of April 5th.

17. ADJOURN

Mayor Arave adjourned the meeting at 9:47 p.m.



Mayor



Secretary